### **NOTICE OF MEETING**

### Alexandra Park and Palace Advisory Committee.

### **Established by Statute in 1985)**

To: <u>The Members of the</u> Advisory Committee (Statutory)

Ken Pryor
Deputy Head of Local Democracy
and Member Services
Haringey Council
River Park House, 225 High Road
London N22 8HQ

Contact: Natalie Cole Tel: 020 8489 2919 Fax: 020 8489 2660

Email:

natalie.cole@haringey.gov.uk

### **Dear Member**

A <u>SPECIAL</u> meeting of the <u>ALEXANDRA PARK AND PALACE ADVISORY COMMITTEE</u>. will take place on <u>WEDNESDAY</u>, <u>17TH MARCH</u>, <u>2010</u> commencing at <u>19:30</u> in <u>THE OLD</u> <u>BOXING CLUB</u>, <u>ALEXANDRA PALACE</u>, <u>PALACE WAY</u>, <u>WOOD GREEN</u>, <u>LONDON N22</u> <u>7AY</u> to consider the business set out in the Agenda detailed below.

Yours sincerely

Natalie Cole Clerk to the Committee

### **AGENDA**

- 1. APOLOGIES FOR ABSENCE
- 2. DECLARATIONS OF INTEREST

Members of the Committee are invited to disclose any interest they may have in any of the items appearing on this agenda.

3. THE ISLANDS: PLANNING APPLICATION (PAGES 1 - 26)

To advise the Committee of the tenant's proposals for the existing Islands Building in the Grove. Alexandra Park.

### 4. GOVERNANCE & BRANDING (PAGES 27 - 42)

To receive the report advising of the progress made on governance and provide an opportunity for Statutory Advisory Committee members to comment.

### 5. LETTER FROM THE CHAIR (PAGES 43 - 48)

To note the letter from the Chair of the Statutory Advisory Committee and supporting documents in relation to the Committee's resolutions from its meeting on 10<sup>th</sup> February 2010.

### 6. TEMPORARY ICE RINK (PAGES 49 - 62)

To advise the Committee of the Planning Application for the provision of a temporary ice rink on the site of the Pavilion within Alexandra Park.

### To: Nominated Members of:

Alexandra Residents' Association : Ms J. Hutchinson

Muswell Hill and Fortis Green Association : Ms Monica Myers

Muswell Hill and Fortis Green Association : Mr Dennis Heathcote

Palace Gates Residents' Association : Ms J. Baker
Palace View Residents Association : Vacancy
Palace View Residents Association (deputy) : Ms S Rees
The Rookfield Association : Mr D. Frith

The Rookfield Association (deputy) : Mr F. Hilton
Warner Estate Residents' Association : Mr D. Liebeck
Warner Estate Residents' Association : Mr D. Aspden

### **Appointed Members:**

Alexandra Ward : Councillor Oatway
Bounds Green Ward : Councillor Demirci
Fortis Green Ward : Councillor Davies
Hornsey Ward : Councillor Whyte
Muswell Hill Ward : Councillor Rainger

Noel Park Ward : Vacancy

Council-wide : Councillor Newton

Member

Council-wide : Councillor Patel

Member

### Also to:

Wood Green

General Manager, Alexandra Palace Chief Executive Trust's Solicitor Director of Corporate Resources Head of Legal Services

Ken Pryor Natalie Cole

Deputy Head of Local Democracy and Principal Committee Co-ordinator

Member Services (Council)

7<sup>th</sup> Floor Tel: 020-8489 2919 River Park House Fax: 020-8489 2660

225 High Road E-mail:Natalie.Cole@haringey.gov.uk

London N22 8HQ Tuesday 9<sup>th</sup> March 2010





### **Statutory Advisory Committee**

on 17<sup>th</sup> March 2010

Report Title: The Islands: Planning Application

Report of: Mark Evison, Park Manager

### 1. Purpose

1.1 To advise the committee of the tenant's proposals for the existing Islands Building in the Grove.

### 2. Recommendations

2.1 That the committee considers the application and decides what advice, if any, it wishes to provide to the Board of Trustees regarding this proposal in advance of a formal planning application being submitted.

Report Authorised by: Andrew Gill, Interim General Manager.....

Contact Officer: Mark Evison, Park Manager, Alexandra Palace & Park, Alexandra Palace Way, Wood Green N22 7AY Tel No. 020 8365 2121

### 3. Executive Summary

- 3.1 345 Preschools Ltd wish to make improvements to the Islands Building in the Grove
- 3.2 The improvements would result in a larger building and an improved service for local children.
- 3.3 The works will require planning permission and landlord's consent.

### 4. Reasons for any change in policy or for new policy development (if applicable)

4.1 N/A

### 5. Local Government (Access to Information) Act 1985

5.1 No specific background papers other than those appended were used in compiling this report.

### 6. Description

- 6.1 The current tenant of the Islands building, in the Grove is 345 Preschools Ltd, who operate a children's day nursery.
- 6.2 They are proposing alterations to the building which will require planning permission. The description of the proposal is "Refurbishment and a single story rear extension to the building to create improvements to the current setting".
- 6.3 The main changes will be to the east and south elevations. The timber built extension will be wooden clad 'hut in the forest' style and a canopy will be constructed on the southern side. The eastern flank extension will include a new window a child height observation window which will be visible from the park.
- 6.4 The current building has been developed in a piecemeal way and there are leaks and other problems with temporary structures.
- 6.5 The sketch plans submitted by the tenant's architects show the style and type of construction proposed.
- 6.6 Representatives from the 345 Preschool will be available at the meeting to answer questions. If possible, the committee clerk should be notified of any specific questions in advance.
- 6.7 345 Preschools are a long term tenant well established on site. They provide preschool education to local children at a number of sites in the local area.
- 6.8 If granted planning permission and landlord's consent, the works would commence in August 2010.

### 7. Consultation

- 7.1 This report forms part of the Trustee's process of seeking advice from the Advisory Committee under the Alexandra Park and Palace Act 1985.
- 7.2 The planning process invites comment from a much wider group of interested parties who may also put forward comments to the Planning Authority.
- 7.3 Public consultation by the tenant through posters and the internet has been carried out.
- 7.4 The tenant has also written directly to The Friends of Alexandra Park and The Alexandra Park and Palace Conservation Area Advisory Committee.

### 8. Recommendations

8.1 That the committee considers the application and decides what advice, if any, it wishes to provide the board of trustees regarding this application.

### 9. Legal Implications

- 9.1 The Trust's solicitor was provided with a draft of this report and his advice has been taken into account in the production of this final version.
- 9.2 The LBH Head of Legal Services has been sent a copy of this report.

### 10. Financial Implications

10.1 The LBH Chief Financial Officer has been sent a copy of this report.

### 11. Use of Appendices/Tables/Photographs N/A

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345 Springfield Pre-School Muswell Hill Pre-application Briefings

Project Background + Aims

The Proposed development is driven by a number of considerations

### Poor condition of the existing building

High running costs / inefficient heating Need for general repair / maintenance Low quality / ad hoc extensions Prone to condensation Poor insulation

## Developments in teaching + play techniques

National Strategy focus on Outdoor Learning Under-utilised of high quality environment Developments in pre-school curriculum Improved connection to external areas

### Availability of Early Years Capital Fund

Worsening condition of building Fund terminated in 2011

## Government Commitment to Expanded Child Care Provision

Shortfall in storage / unsatisfactory entrance arrangements Increased demand for places / increased intake 15 hours free childcare for 3 + 4 year olds

To deliver an improved pre-school service employing best practice in teaching + play. To meet the requirements of Government and local residents To establish a cost efficient, safe and inspiring environment Ambition -

345 Springfield Pre-School Muswell Hill



### Page 7

Strategic Approach

### Improved Connection to Garden + Beyond

Provision of covered external space Ability to Directly Connect to Garden + Park

Adequate Provision for Stroller Space / Coats Etc

**Enhance Thermal Performance** Improved Heating System

### **Targeted Spending**

Low cost solutions

Phased Work Packages subject to Funding



March 2010

Pre-application Briefings

345 Springfield Pre-School Muswell Hill

Areas of Work

Improved Daylight Move Toward ' Natural' materials

Improve Access / Egress / Muster Spaces

Improved Storage Arrangements

Improved Security / Vandal Resistance

Enhanced General Appearance / Sense of Civic Ownership Secure by Design Measures

General Building Repair / Upgrade

Health + Safety Improvements

Simple Achievable Targets

### 345 SPRINGHELD PROPOSED SITE PLAN / 1225sqm GROSS SITE AREA ALEXANDRA PARK LOCATION PLAN

# 345 Springfield Pre-School Muswell Hill



From South East From East

From North

From West















To North

To West

345 Springfield Pre-School Muswell Hill

To North





### Page 10

### Teaching Developments

Early Years Foundation Stage HMG. Department of Children, Schools and Families

## The outdoor environment has unique characteristics and features.

- Outdoor learning has equal value to indoor learning.
- Outdoor learning has a positive impact on children's well-being and development.
- Children need the support of attentive and engaged adults who are enthusiastic about the outdoors and understand the importance of outdoor learning
- Outdoor learning is enhanced by an environment that is richly resourced with play materials that can be adapted and used in different ways.
- An approach to outdoor learning that considers experiences rather than equipment places children at the centre of the provision being made.

## Outdoor learning in early years settings is important because it:

- supports the development of healthy and active lifestyles;
- offers children opportunities for physical activity, freedom and movement; promotes a sense of confidence and well-being,
- provides opportunities for developing harmonious relationships with others, through negotiation, taking turns and cooperation;
- supports those children who learn best through activity or movement; provides safe and supervised opportunities for children to experience new challenges, assess risk and develop the skills to manage difficult situations;
- supports children's developing creativity and problem-solving skills;
- provides rich opportunities for imagination, inventiveness and resourcefulness;
- gives children contact with the natural world and offers them unique experiences, such as direct contact with the weather and seasons.



**Outdoor Learning** 

Natural Materials

Natural Light

Appropriate to Setting

**Enhanced Energy Efficiency Sustainable Design** 

**Enjoy Natural Environment** 

**Covered Spaces** 

Space Flow



























Improved Daylight Penetration Well Protected North Facade Natural External Enclosure Improved Access / Egress Natural Materials

Appropriate to Parkland Setting OPEN VIEWS open viens MID-ONY SIM TO LITTLE DAMS AVES

345 Springfield Pre-School Muswell Hill

**Through Views** 

Covered Entrance + Exit

Overlapping Spaces

Generous Muster Spaces

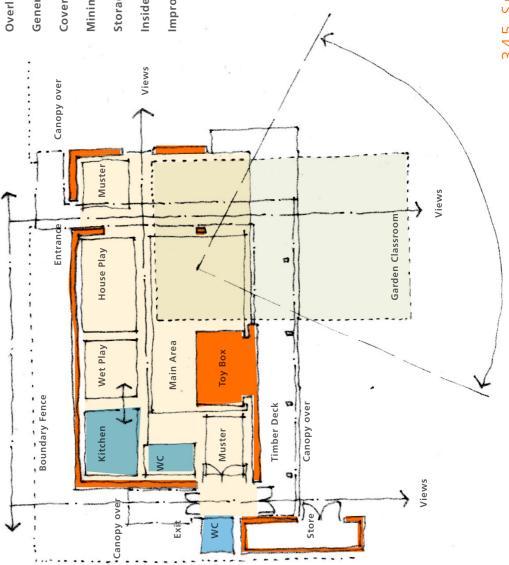
Covered Play Space

Minimal Structural Alteration

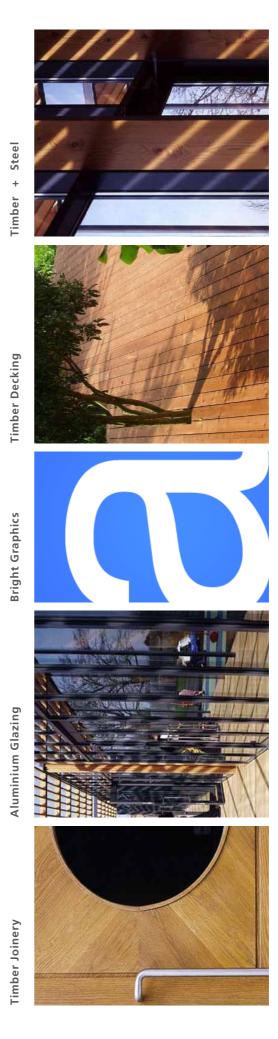
Storage as Toy box

Inside Outside Division Blurred

Improved Daylight



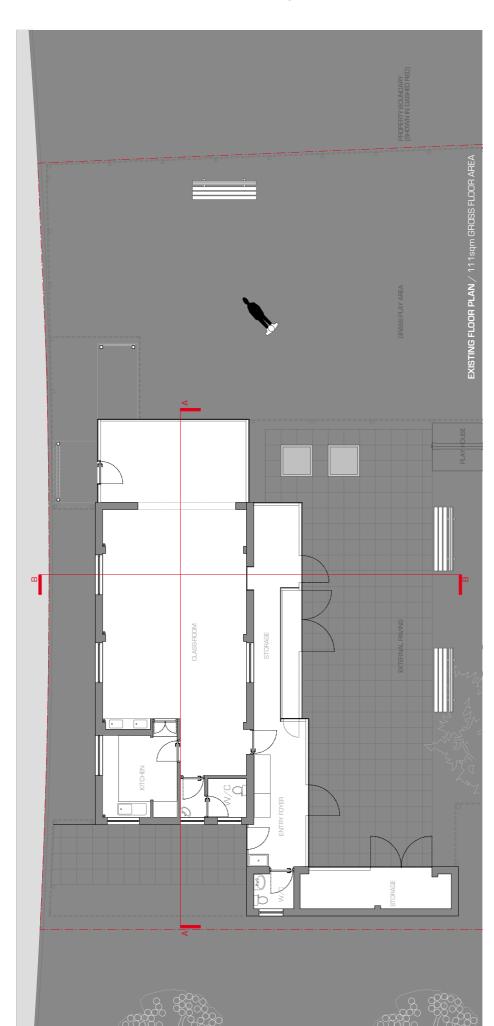
345 Springfield Pre-School Muswell Hill



345 Springfield Pre-School Muswell Hill Pre-application Briefings

March 2010

## Pre-application Briefings



Existing Floor Plan

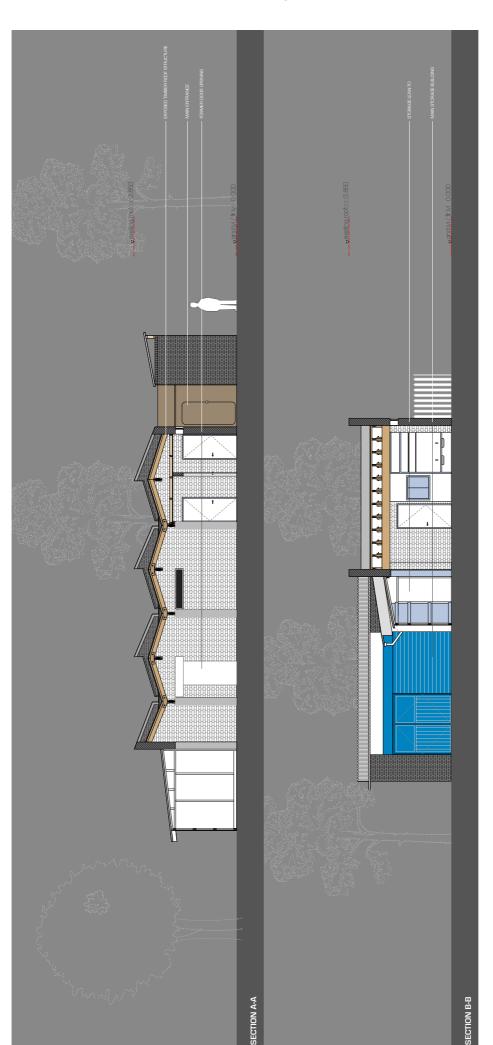
Drawings

# 345 Springfield Pre-School Muswell Hill

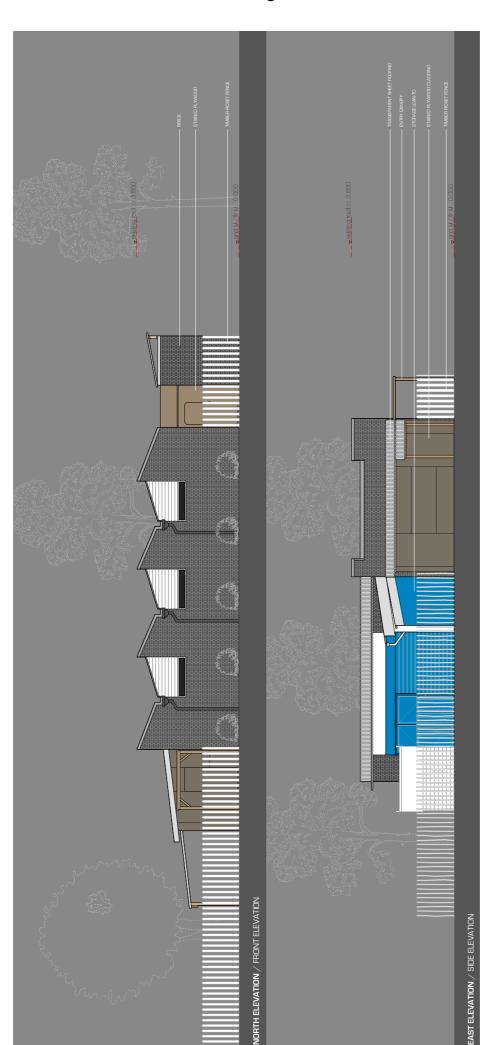
## 345 Springfield Pre-School Muswell Hill

Drawings

### Pre-application Briefings 345 Springfield Pre-School Muswell Hill



## Pre-application Briefings



Existing Elevations

Drawings



## 345 Springfield Pre-School Muswell Hill

Pre-application Briefings

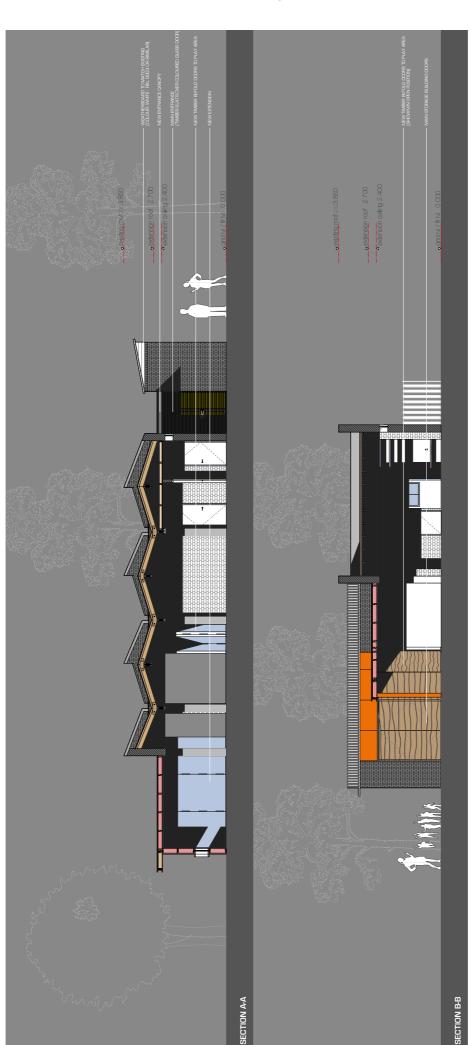
March 2010

## 345 Springfield Pre-School Muswell Hill

Pre-application Briefings



## Pre-application Briefings



**Proposed Sections** 

Drawings



**Proposed Elevations** 



# NORTH ELEVATION / FRONT ELEVATION EAST ELEVATION / SIDE ELEVATION

## 345 Springfield Pre-School Muswell Hill

**Proposed Elevations** 



## 345 Springfield Pre-School Muswell Hill

Drawings

### 16sqm 9sqm 5sqm 12sqm 40sqm 132sqm 65sqm **NEW BUILD FLOOR AREA** [EXCLUDING CANOPIES] COVERED SPACES [EXTERNAL CANOPIES] GROSS FLOOR AREA **ENTRY FOYER** PROPOSED FLOOR PLAN

### damaarchitecture

EXISTING FLOOR PLAN

## 345 Springfield Pre-School Muswell Hill

Covered Play

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### APPCT STATUTORY ADVISORY COMMITTEE

On 17 March 2010

Report Title: The Way Ahead - Governance Review and Vision

Report of: Rebecca Kane, Managing Director, APTL to advise the SAC of the progress made on governance and provide an opportunity for SAC members to comment.

### 1. Purpose

- 1.1 To update Trustees with the progress made, and key milestones to come for this project and confirm that they are comfortable with the general direction in which this work is progressing.
- 1.2 To seek trustee adoption in principle of a code for Good Governance.
- 1.3 To report back on the pros and cons identified to date on a number of potential structural models.
- 1.4 To outline the ongoing engagement activity required to support this work.

### 2. Recommendations

- 2.1 To endorse the adoption of the NCVO *Good Governance* code (Key principles: appendix One)
- 2.2 To note that the NCVO code has been presented to both the Statutory Advisory Committee and to the Consultative Committee. The SAC will meet on 17 March to discuss governance and feed back to trustees.
- 2.3 To note the pros and cons of the various structural options currently available for comment which have been subject to scrutiny of KPMG and officers; some of which were also discussed at the Trustee and Stakeholder away days (Appendix 2).
- 2.4 To note that this project will be delivered within the budget available to year end.
- 2.5 To note the proposed time frame for the project and key milestones which includes an Open Day and a roadshow to broaden engagement (Appendix 3).
- 2.6 That nominated trustees visit or host visits to AP from charities operating similar venues and parks in a bid to learn more about effective governance in action.

Report Authorised by: Rebecca Kane, Managing Director, APTL

L. Kor

Contact Officer: Rebecca Kane, Managing Director, Alexandra Palace & Park, Alexandra Palace Way, Wood Green N22 7AY Tel No. 020 8365 4343

### 3. Executive Summary

- 3.1 Major barriers to current governance were identified at both away days and common ground for how to progress with the future of AP&P captured around the following headings: a) Objectives, b) Principles and c) Processes. Trustees recommended to adopt the NCVO *Good Governance* code. More work to implement the code will be undertaken during the May induction process. In time, the code will be made bespoke to suit the preferred structure of the trustees and reflect the work already completed by trustees and stakeholders on the three areas above.
- 3.2 Four key criteria emerged from the away days by which the pros and cons of structural options were assessed by attendees. KPMG have also tested a number of models against tax, charitable law and governance criteria.
- 3.3 Revisions to the Communications Strategy and a revised timeline have brought the work within existing budgets.
- 3.4 Further engagement with trustees, stakeholders, the Council and the Charity Commission is planned. It is anticipated that decisions will be sought later in the year when further legal/tax analysis will also help inform decision making.

### 4. Reasons for any change in policy or for new policy development (if applicable)

4.1 The Chair and Board of Trustees agreed on 30 June 2009 to adopt a new approach to the governance review (as previously outlined in Sept '08) and took the opportunity to undertake a thorough analysis of the current structures and processes which underpin the Trust.

### 5. Local Government (Access to Information) Act 1985

Reports referred to in preparing this paper:

- Review and stress test of governance arrangements, KPMG, Sept 2009
- Minutes of APPCT Board meeting, 30 June 2009
- Combined Report Trustees Away Day and Stakeholder Forum, Nov 2009

### 6. NCVO Good Governance Code

6.1 The following objectives were endorsed by Trustees to guide the governance review: To develop effective systems and processes which ensure the overall direction, effectiveness, supervision and accountability of AP&P.

To make ourselves 'fit for purpose' to deliver a long-term and sustainable future for Alexandra Park & Palace

6.2 At both the Trustees' Away Day and the Stakeholder Forum the main barriers to success for creating a sustainable venue for future generations were presented as:

- · Lack of continuity and long-term vision
- · High turnover of chair and Board members
- · Highly politicised decision making
- · Lack of non-political/independent perspectives
- · Risk of commercially sensitive papers in public domain
- · Skill set of Board limited
- · Structure ineffective and ambiguous
- · Questions over 'going concern' status
- · Lack of trust and high levels of scrutiny
- 6.3 Both sessions resulted in a number of areas of common ground for how to progress with the future management of AP&P and its governance. These were summarised under three headings a) Objectives b) Principles c) Processes and detailed comments captured in the Combined Report available online:

  http://www.alexandrapalace.com/Community/Stakeholders Reports.html
- 6.4 In the meantime, it is recommended that the Trustees adopt the existing NCVO 'Good Governance' code (Appendix One) in order to answer the immediate need to have some improved, formal governance arrangements in place. This will be implemented using recommended toolkit activity as part of the annual induction process for new trustees.
- 6.5 In time, this code will be further developed and made bespoke to address the specific requirements of AP&P. Making the code bespoke to AP&P will also enable it to take account of the work already produced by trustees and stakeholders.

### 7. Structural Models - assessment to date

- 7.1 The assessment of the pros and cons of each structural option considered by attendees at the two away days was based on the following key criteria that the new structure should satisfy:
  - 1. A better mix and skills base of trustees to drive change
  - 2. Clarity of responsibilities and levels of authority for trustees, staff and stakeholders
  - 3. Access for stakeholders to influence decisions
  - 4. Accountability of trustees to funders.
- 7.2 KPMG were commissioned to undertake a 'stress test' of alternative structural options on behalf of the trustees before they met in September 2009. KPMG's remit was then extended in October 2009 to include a review of the three additional models to emerge from the Stakeholder Forum. They applied a variety of tax, charitable law and governance criteria to the models. The pros and cons of each model, as analysed by KPMG (where indicated) and attendees at the two away days are available at Appendix Two.

### 8. Budget and work to year end

8.1 Project Steering Group were tasked with reviewing the communications strategy to ensure that it meets the overall project deliverables. As a result of the review and changing timescales the remaining activity can be achieved within existing budgets.

### 9. Programme Overview (Appendix 3)

- 9.1 An informal meeting with the Charity Commission (3 Feb) allowed the Project Manager to bring the Commission up to speed with the work to date and seek advice re potential processes that need adhering to if significant change is agreed for the future.
- 9.2 It is suggested that four trustees meet senior managers from two similar trusts (TBC) and explore their governance systems to help inform future decision making.
- 9.3 It is essential that all stakeholders and the wider public are kept fully engaged in this process. The NCVO 'Good Governance' code was tabled at both the Statutory Advisory Committee (SAC) and the Consultative Committee (CC) meetings on 9 and 16 February respectively for information.
- 9.4 The pros and cons of all the structural options currently under review will be posted on the community web page following the 2 March APPCT Board meeting.
- 9.5 On 13 March an Open Day event and roadshow the following week is planned where interested parties can showcase their involvement/role at AP&P and we can present all the work to date on the structural options under consideration and answer queries directly re the future of AP&P.
- 9.6 Following further stakeholder and public engagement a steer will be sought from trustees and Full Council before further legal and tax work will be carried out. Then the conclusions will re-presented to trustees for a final decision. The nature of this work will very much depend on the level of change decided upon both in the short and medium term.

### 10. Legal Implications

10.1 The Trust's solicitor has been consulted in respect of the preparation of this report. The Trust's solicitor, BWB (lawyers to APTL) and the legal advisor to the London Borough of Haringey will be further engaged in working up any preferred structural options in the future.

### 11. Financial implications.

11.1 The LBH Chief Financial Officer has been provided with a copy of this report. His comments are provided below:

The full implementation of the revised governance arrangements are important and should not be delayed. Any additional costs arising from the recommendations in this report need to be contained within existing budgets.

### 12. Use of Appendices / Tables / Photographs

12.1 Appendix 1 NCVO Good Governance code: seven key principles

Appendix 2 Pros and cons of structural models to date

Appendix 3 Key project milestones

### Appendix 1

Cross reference codes that relate the NCVO code elements with the Governance Outputs that emanated from the Trustees' Away Day and the Stakeholder Forum are:

O = Objective x Pi = Principle x Po = Process x

### Principle One: Board Leadership

### Comments:

Every organisation should be led and controlled by an effective Board of trustees which collectively ensures delivery of its objects, sets its strategic direction and upholds its values. The supporting principles are:

### The role of the Board:

Trustees have and must accept ultimate responsibility for directing the affairs of their organisation, ensuring it is solvent, well-run, and delivering the outcomes for which it has been set up.

Pi6 03 Strategic direction:

Trustees should focus on the strategic direction. of their organisation, and avoid becoming involved in day to day operational decisions and matters (except in the case of small organisations with few or no staff). Where trustees do need to become involved in operational matters, they should separate their strategic and operational roles.

### Principle Two: The Board in Control

### Comments:

The trustees as a Board should collectively be responsible and accountable for ensuring and monitoring that the organisation is performing well, is solvent, and complies with all its obligations. The supporting principles are:

### Compliance:

The Board must ensure that the organisation complies with its own governing document, relevant laws, and the requirements of any regulatory bodies.

Pi5 Po11 Internal controls:

Pi1,Po7

The Board should maintain and regularly review the organisation's system of internal controls, performance reporting, policies and procedures.

Po2,3,4,5,10,11,12,13

Prudence: The Board must act prudently to protect the assets and property of the organisation, and ensure that they are used to deliver the	Managing risk: The Board must regularly review the risks to which the organisation is subject, and take action to mitigate risks identified.
organisation's objectives.	Po3.6
Pi1,8	Pi4
O2,5,8	• • •
Equality and diversity: The Board should ensure that it upholds and applies the principles of equality and diversity, and that the organisation is fair and open to all sections of the community in all of its activities.  Pi1,5,8	
Principle Three: The High Performance Board	
Comments:	
The Board should have clear responsibilities and functions, and should compose and organise itself to discharge them effectively. The supporting principles are:	
Trustee duties and	The effective Board:
responsibilities:	The Board should organise its
Trustees should understand their duties and responsibilities	work to ensure that it makes the most effective use of the time,
and should have a statement	skills and knowledge of trustees.
defining them.	Po4,5,6,7,8,9
Po3,4,5,11,12	. 04,0,0,1,0,0
Information and advice:	Skills and experience:
Trustees should ensure that	The trustees should have the
they receive the advice and	diverse range of skills, experience
information they need in order to make good decisions.	and knowledge needed to run
	the organisation effectively.
Pi3,7	01
Po1,5,8,9,13	
Development and support: Trustees should ensure that they	The chief executive:
receive the necessary induction,	The Board should make proper
training and ongoing support	arrangements for the supervision, support, appraisal and remuneration
needed to discharge their duties.	of its chief executive.
[Not addressed in consultations	Po12
to date]	
Principle Four: Board Review and Renewal	
Comments:	
The Board should periodically review its	
own and the organisation's effectiveness,	
and take any necessary steps to ensure that	
both continue to work well. The supporting	
principles are:	

The Board should have a strategy for its own renewal. Recruitment	
of new trustees should be open, and focused on creating a diverse and effective Board.	
[Not addressed in consultations to date]	
Principle Five: Board Delegation Comments:	

Clarity of roles: The Board should define the roles and responsibilities of the chair and other honorary officers, in writing.

The supporting principles are:

staff and agents in clear delegated authorities, and should monitor their performance.

Po4

Effective delegation: The Board should ensure

that staff, volunteers and agents have sufficient delegated authority to discharge their duties. All delegated authorities must have clear limits relating to budgetary and other matters.

# Po5

Terms of reference: The Board should set clear terms of reference for subcommittees, standing groups, advisory panels, etc.

Pi2 Po2,8,9 Monitoring: All delegated authorities must be subject to regular monitoring by the Board.

[Not addressed in consultations to date]

# **Principle Six: Board and Trustees Integrity**

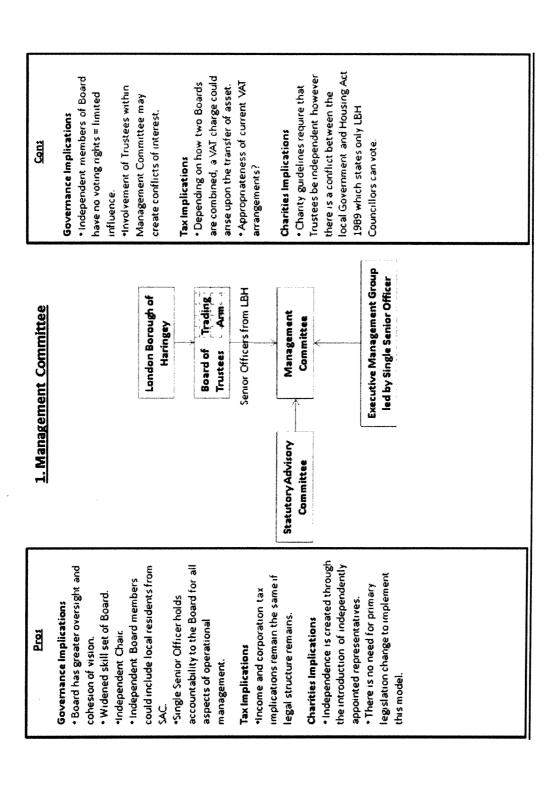
# **Comments:**

The Board and individual trustees should act according to high ethical standards, and ensure that conflicts of interest are properly dealt with. The supporting principles are:

No personal benefit: Trustees must not benefit from their position beyond what is allowed by the law and is in the interests of the organisation.  Pi1,7,8	Dealing with conflicts of interest: Trustees should identify and promptly declare any actual or potential conflicts of interest affecting them. Pi2,8
Probity: There should be clear guidelines for receipt of gifts or hospitality by trustees.  Pi2,8	
Principle Seven: Board Openness	
Comments: The Board should be open, responsive and accountable to its users, beneficiaries, members, partners and others with an inte in its work. The supporting principles are:	
Communication and consultation: Each organisation should identify those with a legitimate interest in its work (stakeholders), and ensure that there is a strategy for regular and effective communication with them about the organisation's achievements and work.  O7,8 Pi2,3 Po1,8,9	Openness and accountability: The Board should be open and accountable to stakeholders about its own work, and the governance of the organisation.  Pi2
Stakeholder involvement: The Board should encourage and enable the engagement of key stakeholders, such as users and beneficiaries, in the organisation's planning and decision-making.  O7 Pi2,3 Po1,8,9	

This Code covers all the Principles and Processes put forward by Trustees and Stakeholders. It also covers Objectives1-3, 5, 7 and 8.

# APPENDIX TWO - Pros and cons of structural models to date



# 2a. Streamlined

# **Governance Implications**

- Trustee skill set is widened.
- SAC provides stakeholder voice.
- Specialist advisors appointed on the enlarged Board.
  - Mitigation of continuity risk.
- Single set of Board papers for whole entity.

# Tax Implications

implications remain the same if Income and corporation tax legal structure remains.

- Some independence is created independently appointed reps. through the introduction of Charities Implications
- are breaching the legislation which The removal of the ability of LBH to appoint Trustees means they requires their appointment of Councillors to the Charity.

# **Governance Implications**

- Board of Trustees retain political interest.
  - Independent members of Board have no voting rights therefore remain limited in influence.

# Tax Implications

• May be necessary to consider the are combined, a VAT charge could Depending on how two Boards arise upon the transfer of asset.

London Borough of

Haringey

local Government and Housing Act Trustees be independent however Charity guidelines require that there is a conflict between the 1989 which states only LBH Councillors can vote.

Senior Officers from LBH

Management Group

Executive

appropriateness of current VAT Charities Implications arrangements.

> Board of Trading Trustees Arm

Statutory Advisory Committee

# 2b. Commissioning

# **Governance Implications**

- SAC provides stakeholder voice. Trustee skill set is widened.
- Specialist advisors appointed on the enlarged Board.
  - Single set of Board papers for ·Mitigation of continuity risk. whole entity.
- Independent members of Board have voting influence.

implications remain the same if Income and corporation tax legal structure remains. Tax Implications

 Some independence is created independently appointed reps. through the introduction of Charities Implications

Management Group

Executive

are breaching the legislation which The removal of the ability of LBH to appoint Trustees means they requires their appointment of Councillors to the Charity.

# Cons

# Board of Trustees retain political Governance Implications

 May be necessary to consider the are combined, a VAT charge could Depending on how two Boards arise upon the transfer of asset. appropriateness of current VAT Tax Implications interest.

# Charities Implications

Trading

Arm

Board of Trustees

Statutory Advisory Committee

arrangements.

Haringey & other funders

London Borough of

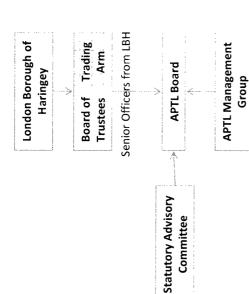
local Government and Housing Act Trustees be independent however Charity guidelines require that there is a conflict between the 1989 which states only LBH Councillors can vote.

- Activities of APPCT are brought under the umbrella of APTL thus **Governance Implications** streamlining governance arrangements.
- APTL have control of estate and drive income earning potential upwards.
- Broader skill set on the Boards.

# Charities Implications

certain powers to agents (Trustee responsibility but can delegate Trustees have ultimate Act 2000)

# 3. Delegation to APTL



# Cons

# Tax Implications cont.

- Risk that capital gains will not be exempt from tax as APPCT's charitable objectives would be transferred to APTL with the estate.
- APTL will need to consider how it raises funds to acquire the estate.
  - APTL subject to Stamp Duty Land Tax.
- mitigate its taxable profits if obligated to use generated income on refurbishing the estate. • There is a risk that APTL may not have sufficient cash to make gift aid payments to fully
- Model could result in a tax liability arising on income which could have fallen within charity tax exemptions or Gift Aid.

# Governance Implications

- The incorporation of all APPCT activities into the trading arm communication as it may be required careful public challenged.
- Careful due diligence required to ensure objects of charity are safeguarded.
- decision-making powers transferred Possible loss of control by LBH if to another body.

# Tax Implications

- are transferred with the transfer of A VAT charge could arise if assets function.
- · May be necessary to consider the appropriateness of current VAT arrangements.
- disposal for income tax purposes and The disposal of the estate from will be treated as taking place at APPCT to APTL will be a capital market value.
- Capital gains arising in APPCT on the only to the extent that the gains are exempt from capital gains tax but disposal of the estate should be applied for charitable purposes.

# 4. Patron's

# Governance Implications

- Trustee skill set is widened.
- SAC provides stakeholder voice.
- Specialist advisors appointed on the enlarged Board.
- Single set of Board papers for whole entity.

# Tax Implications

- implications remain the same if Income and corporation tax legal structure remains.

# Charities Implications

 Some independence is created through the introduction of independently appointed representatives.

# Cons

# Governance Implications

- Board of Trustees retain political interest.
  - Independent members of Board Trustees being annual members. May not provide mitigation of
- risks duplication of responsibilities Role of the Patron's Committee with other parts of structure. have no voting rights.

# Tax Implications

**Board of Charitable** Trustees

Statutory Advisory Committee

 May be necessary to consider the are combined, a VAT charge could Depending on how two Boards arise upon the transfer of asset. appropriateness of current VAT arrangements.

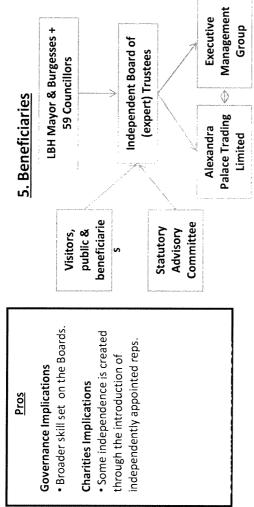
# Charities Implications

Committee Patron's

CEO

local Government and Housing Act Trustees be independent however has not addressed the role of LBH Councillors can vote. This model Charity guidelines require that there is a conflict between the 1989 which states only LBH in appointing Trustees.

certain activities therefore needs a Charity could not trade for trading subsidiary.



# Cons

# Tax Implications cont.

- •Capital gains arising in APPCT on the disposal of the estate should be exempt from capital gains tax but only to the extent that the gains are applied for charitable purposes.
- Risk that capital gains will not be exempt from tax as APPCT's charitable objectives would be transferred to APTL with the estate.
  - APTL will need to consider how it raises funds to acquire the estate.
    - APTL subject to Stamp Duty Land Tax.
- There is a risk that APTL may not have sufficient cash to make gift aid payments to fully mitigate its taxable profits if obligated to use generated income on refurbishing the estate.
- Model could result in a tax liability arising on income which could have fallen within charity tax exemptions or Gift Aid.

# Charities Implications

 Charity guidelines require that Trustees be independent however there is a conflict between the local Government and Housing Act 1989 which states only LBH Councillors can vote.

# Cons

# Governance Implications

- Careful due diligence required to ensure objects of charity are safeguarded.
  - Possible loss of control by LBH if decision-making powers transferred to another body.

    The ability to take single control
- The ability to take single control over Park and Palace estate and to use this leverage to drive income earning potential upwards. Is limited due to the need to have two separate Board (between the Trustees and APTL).
  - Financial arrangements
     (particularly Gift Aid (from LBH to Trustees) is not clear and may hinder medium term financial planning.

# Tax Implications

A VAT charge could arise if assets are transferred with the transfer of function.

- May be necessary to consider the appropriateness of current VAT arrangements.
- The disposal of the estate from APPCT to APTL will be a capital disposal for income tax purposes and will be treated as taking place at market value.

# **Ultimate Solution**

Unlocks goodwill and possible

# Lending funding to APPCT is wrong. LB Haringey removed.

Debt free.

 Brings boarder expertise to Board skills (x 3 tables).Independence and degree of freedom (x 3 tables) - if funding can be resolved.

Credibility in public's minds.

of SAC and Consultative Committee. bring attention to Alexandra Palace. Be clear that SAC is a combination Attract national heavyweights to ·Flexibility to rally support from

 Liberation from political shackles. different groups.

Simplicity/less layers (x 2 tables)

Non-political.

Clarity.

Board must be professional with

successful charity experience.

independent Board of importance. Board has to listen to the SAC. People would want to join an

•SAC to include local people.

Gives stakeholders influence.

Provides accountability to funders.

Management Group **Board of Trustees** Independent Executive Statutory Advisory Committee

 Funding - where does it come from? (x 2 tables).  Could LB Haringey give a grant rather than a loan?

 Appropriate developers? Appropriate funds?

 Only works if SAC is properly consulted.

 Needs a transitionary stage [see record of Trustees Away Day

 Needs a dowry from LB Haringey. What happens to the historic Financial uncertainty. discussion of this].

 Concern about abuse of power no accountability, detrimental management.

[Requires] change in legislation.

debt?

Danger of ineffective

decisions could be taken (x 2

# APPENDIX 3 – KEY PROJECT MILESTONES

# KEY MILESTONES: MARCH 2010 - MAY 2010

Feb 2010	010	March 2010	March/April	May 2010	Summer 2010	Late Su	Late Summer 2010
• •	Informal meeting with the Charity Commission SAC and CC presentation of NCVO	<ul> <li>Consider pros and cons of structural options at APPCT Board</li> <li>Open Day and public roadshow</li> </ul>	Meet trustees of similar venues	Induction for new trustees	<ul> <li>In principle support for a preferred structure</li> <li>Further legal/tax analysis commissioned</li> </ul>	• •	Trustee decision Full Council decision

# THE ALEXANDRA PARK AND PALACE ADVISORY COMMITTEE

(Established by Statute in 1985)

To: The Members of the

**Advisory Committee (Statutory)** 

Secretary: Mr K. Pryor

Deputy Head of Local Democracy

and Member Services Haringey Council

Civic Centre, High Road

London N22 8LE

Tel: 020 8489 2919 Fax: 020 8489 2660

e-mail:

Natalie.cole@haringey.gov.uk

09 March 2010

Dear Members of the Alexandra Park and Palace Statutory Advisory Committee,

Please note the attached letter from Councillor Pat Egan, Chair of Alexandra Palace and Park Board to me as Chair of the Statutory Advisory Committee, in relation to the resolutions of the Statutory Advisory Committee from its meeting on 9<sup>th</sup> February 2009, which were considered by the Alexandra Palace and Park Board at its meeting on 2<sup>nd</sup> March 2010.

The letter and its content will be noted at the Statutory Advisory Committee meeting on 17<sup>th</sup> March 2010.

Yours sincerely,

David Liebeck

PP N. Colo

Chair of the Statutory Advisory Committee

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Draft letter Chair AP Board to Chair SAC

D. Liebeck Esq

Chair SAC

Dear David

# **Statutory Advisory Committee Resolutions**

I am taking the step of writing to you as Chair of the SAC in my capacity as Chair of the Board. This letter has been seen and approved in draft by all the members of the Board at the Board meeting on 2 March 2010.

The particular reasons for taking this course are that:

- 1. It appears from the draft minutes of the SAC meeting on 9 February 2010 (I appreciate that you were not in attendance) that the SAC considers some of the recommendations have not been given effect and
- 2. the Board meeting on 2 March 2010 was to be the last of the current municipal year so I wished that all outstanding issues be resolved.

I wish to start with an observation as to the legal role of the SAC. As I believe we are all aware the SAC was established by the Alexandra Park and Palace Act 1985

As part of the planning enquiry in the early 1980's the inspector had recommended the setting up of a small advisory committee, independent of Haringey Council but upon which there would be equality of representation, to keep an eye on activities at the palace in terms of their impact on the area.

As the provisions in the Act now make clear the SAC is purely an advisory committee. It carries no right of veto over the trustees' activities. Under Section 9(3) the trustees must consult the SAC on the matters set out, have due and proper regard to its advice and use their best endeavours to give effect to such reasonable recommendations as are expedient in the interests of the charity and consistent with the trusts.

Alexandra Palace Way, Wood Green, London N22 7AY

Telephone 020 8365 2121

Facsimile 020 8883 3999

Internet: http://www.alexandrapalace.com

E-mail: info@alexandrapalace.com

Charity Reg. No: 281991 VAT Reg. No: 220 7543 91

I understand from the draft minutes of the 9 February meeting that the SAC was of the view that a number of its resolutions from its meeting of 10 February 2009 had not been "answered." (Resolution APSC34 (ii))

I am advised by the Committee secretariat that this is not the case and that all the resolutions of 10 February 2009 have been considered.

I am setting out below the respective resolutions and the response the Board has previously given and/or now gives:

(a) the interaction between the Alexandra Park and Palace Board and the Statutory Advisory Committee, and Consultative Committee

# **RESOLVED**

(i) That the Advisory Committee, in welcoming the views of the Chair of the Alexandra Palace and Park Board as expressed at the commencement of the meeting, in respect of talking individually with Members of the Statutory Advisory Committee, and also the Consultative Committee, asks that the Board considers the concept of having up to 2 joint meetings a year with both the Advisory Committee and Consultative Committee to talk about common issues and concerns in relation to the Park and Palace, in either an informal or semi formal basis:

# **Board Response**

The Board considered this resolution at its meeting on 24 February 2009. It received legal advice and recorded that a formal meeting could not be held. However I said it was agreed a Forum type event would take place in autumn 2009. This did take place. Although it has not been so recorded the Board may wish to hold future forums but it is not appropriate to make a commitment to them.

(ii) That the Advisory Committee requests the Board's agreement, in terms of any future proposals for recreation or leisure activity /uses of the Park and specifically in relation to the new Heartlands School, that the Board seeks the views and advice of the Advisory Committee; and

# **Board Response**

The Board considered this resolution at its meeting on 24 February 2009. It noted the comments of the SAC and recorded that the issue would be raised as part of the Board's future governance discussions.

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(iii) That in respect of (ii) above the Board be referred to the Advisory Committee's remit, namely to assist and advise the Board to achieve its objectives within the Alexandra Palace and Park Act 1985, and it is not the intention of the Advisory Committee to hinder the Board in its management and operation of the Park and Palace;

# **Board Response**

The Board considered this resolution at its meeting on 24 February 2009. It noted the recommendation and comment.

# (b) Alexandra Park entrance at Muswell Hill

# **RESOLVED**

That the Board be asked to consider exploring a joint funding venture in conjunction with the local Community and external funders in respect of revamping and improving the entrance to the Park at Muswell Hill including a newly designed bridge and path.

# **Board Response**

The Board considered this resolution at its meeting on 24 February 2009. It welcomed the recommendation and asked that the then General Manager explore the possible external/local community funding and report back to a future meeting of the Board.

I do not recall any report back and the Interim General Manager is now to be asked by the Board to explore this matter.

(c) Legal clarification of advice given by the LB Haringey re: the Gaming Licence (Occasional Use Notice) under section 39 of the Gambling Act 2005, and the Advisory Committee's remit

# **RESOLVED**

That in noting the written advice of the LB Haringey's Legal adviser that the Board was not obliged to consult the Advisory Committee regarding the granting of the gaming licence, with which it does not concur, the Committee requests the Board to consider, as part of its relationship and arrangements with the Advisory Committee, that in future it be consulted in respect of such applications as a matter of course.

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# **Board Response**

The Board considered this resolution at its meeting on 24 February 2009. It agreed the issue would be raised as part of the Board's further future governance discussions.

(d) The proposal for an all-weather path to replace the present informal, and very muddy, desire line from the top of Park Avenue North across the Redston Road playing field and the old race-course to join the Lower Road at the eastern end of the car park

# **RESOLVED**

That the Alexandra Palace and Park Board be asked to note that the Alexandra Park and Palace Advisory Committee endorses the proposal of the Warner Estate Residents Association for an all-weather path to replace the present informal, and very muddy, desire line from the top of Park Avenue North across the Redston Road playing field and the old race-course to join the Lower Road at the eastern end of the car park, and requests that the Board gives consideration to and approves the proposal as outlined.

# **Board Response**

The Board considered this resolution at its meetings on 24 February and 3 November. It considered the recommendation but in the absence of any funds for the work was unable to accept it.

As I said above the Board has responded to these matters save the issue of exploring alternative funding for improvements to the Muswell Hill entrance which the Interim General Manager will now take forward.

Turning to the resolutions of your 9 February 2010 meeting these were noted and considered on 2 March.

Yours sincerely.

**PAT EGAN** 

Chair of Board of Trustees

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# Agenda item:

# Statutory Advisory Committee on 17<sup>th</sup> March 2010

Report Title: **Temporary Ice Rink and marquee structure on the Pavilion site** 

Report of: Stephen Garner, Head of Events and Leisure

# 1. Purpose

1.1 To advise the committee of the Planning Application for the provision of a temporary ice rink and marquee structure on the site of the 'Pavilion' within Alexandra Park for the period 8<sup>th</sup> June – 15<sup>th</sup> November 2010

# 2. Recommendations

2.1 That the committee considers the application and decides what advice, if any, it wishes to provide to the Board of trustees regarding this planning application.

Report of: Stephen Garner, Head of Events and Leisure

Contact Officer: Stephen Garner, Head of Events and Leisure, Alexandra Palace Trading Limited, Alexandra Palace Way, Wood Green N22 7AY Tel No. 020 8365 2121

# 3. Executive Summary

3.1 The Board of Directors for APTL have strongly recommended that during the closed period of the ice rink for the capital works, that APTL provide a temporary ice rink facility within the Park to ensure continuity of business operation.

- 3.2 An ice rink provider is on build the temporary ice rink and marquee structure
- 3.3 The date of the planning decision is unknown.

# 4. Reasons for any change in policy or for new policy development (if applicable)

4.1 By providing a temporary ice rink and marquee structure facility during the period that the permanent ice rink is closed APTL and APPCT are able to continue to meet the charitable objectives that a permanent ice rink facility at Alexandra Palace achieves. It will allow APTL and APPCT to continue to provide a much needed and much loved recreational facility during the Summer and early Autumn of 2010 whilst the permanent ice rink is closed.

# 5. Local Government (Access to Information) Act 1985

5.1 No specific background papers other than those appended were used in compiling this report.

# 6. Description

- 6.1 The summary of the planning application is: "Provision of a Temporary Ice rink and marquee structure on the site known as the Pavilion within Alexandra Park for a period no greater than 8<sup>th</sup> June 2010 15<sup>th</sup> November 2010"
- 6.2 The date of the planning decision is unknown but it is potentially early in June and as such any comments should be fed back to the May APPCT Board meeting who will be able to consider this application.
- Haringey Council approved a £2m capital works loan for the 6.3 existing Ice Rink on the 22<sup>nd</sup> February 2010. This decision will lead to the closure of the ice rink for a period of approximately six months and will mean that there will be no ice skating provision available for that period at Alexandra Palace. To ensure that when the ice rink re-opens in late October - early November that we still retain our existing staff, coaches, hockey and ice skating teams and our valued customers it is vital that we continue to provide some form of ice rink operation during that six month closed period. Failure to provide the temporary ice rink will mean that a number of staff who work for us on a casual basis will have no work for the closed period of the permanent ice rink and will have to try and seek alternative employment. In this situation we would be at risk of opening the newly re-furbished ice rink with staff who have limited experience and we would not be able to provide such a high level of customer service. This would potentially be the same situation for our ice skating and ice hockey coaches.

- 6.4 The temporary ice rink and marquee structure will be situated at the South East end of the Pavilion and will benefit from close proximity to high voltage electrical supplies. The entrance to the ice rink will be on the North West side of the structure (facing the boating lake) and guests will be able to continue to park in the East car parks and walk through in the same way that the fun fair operation works.
- 6.5 The provision of the temporary ice rink and marquee structure will be made by a specialist outdoor ice rink provider. APTL will provide the management and coordination of the ice rink diary to ensure that the service provided in the existing ice rink is as close closely matched as possible.
- 6.6 The proposed period for the temporary ice rink and marquee structure is from the 8<sup>th</sup> June 2010 (post the fun fair operation) until the 15<sup>th</sup> November 2010. These dates are relevant as they represent the earliest opportunity to utilise the space on the Pavilion site and the last date that the permanent ice facility is likely to be out of operation. It should be noted that if the ice rink is opened earlier then the temporary ice rink and marquee structure will be dismantled earlier and will not remain in situ and operate as a separate entity. There is no intention to run the temporary ice rink in addition to the permanent ice rink and as soon as the permanent ice rink is open then the temporary ice rink will be dismantled
- 6.7 Should this committee wish to provide advice to the Trustees then it is anticipated that this advise would be provided to the meeting noted in point 6.2
- 6.8 Parking provisions will be laid it out in the same manner as the existing permanent ice rink and it is not anticipated that this will change or create any additional impact on the local road network or create any congestion in the local area
- 6.9 Additional temporary signage would be installed to supplement the existing suite of signage to ensure that guests are effectively directed to the temporary ice rink
- 6.10 Noise pollution will be taken into consideration and APTL will ensure that any public address system is designed so that any emitted noise is directional towards the Palace and not towards residential areas. In addition, APTL will apply a strict noise policy and regularly monitor sound levels that will ensure that noise pollution does not become an issue.

- 6.11 APTL intend to provide **Mage** soions on a Friday, Saturday and Sunday evening. However, to ensure noise issues are taken into consideration we are investigating a 'silent disco'. This involves skaters being issued with headphones and then music is send via blue-tooth directly to the head phones without the noise being audible outside the marquee. This will ensure that we are able to continue with this popular youth activity without creating noise pollution issues
- 6.12 We would intend to provide the following activities in the temporary ice rink
  - Patch ice skate training
  - Public skating sessions
  - Birthday party sessions
  - Ice hockey training sessions (possibly not games)
  - Disco and chill out sessions in the evening
- 6.13 The open times that we would propose would be as close to the current timetable as possible which are generally 0600hrs (for figure skating training) through to 2300hrs (for disco sessions and ice hockey training;)

# 7. Consultation

7.1 This report forms part of the Trustee's process of seeking advice from the Advisory Committee under the Alexandra Park and Palace Act 1985. The planning process invites comment from a much wider group of interested parties who should also put forward comments. It is intended that APTL will engage with other interested parties i.e. friends of Alexandra Park at an open evening before the planning application is submitted.

# 8. Recommendations

8.1 That the committee considers the application and decides what advice, if any, it wishes to provide the board of trustees regarding this application.

# 9. Legal Implications

9.1 The Trust's solicitor and LBH Head of Legal Services have been sent a copy of this report.

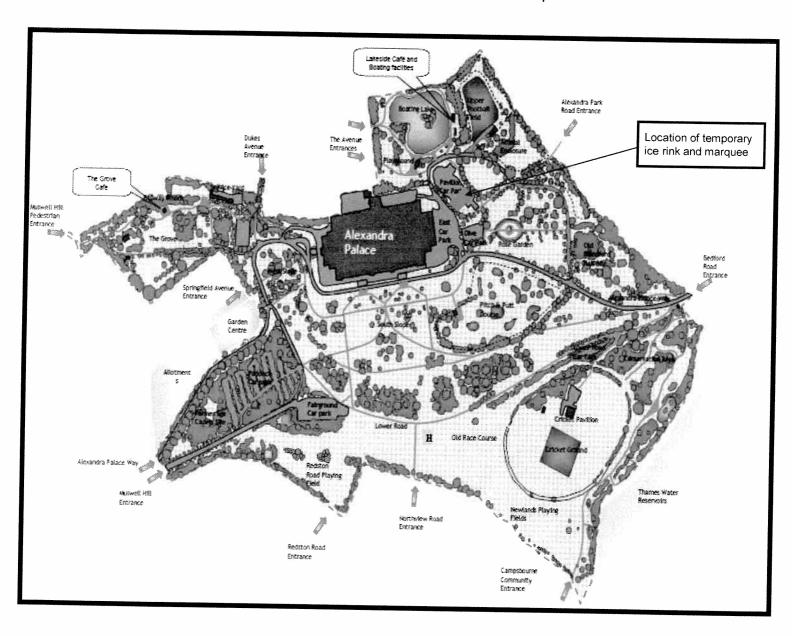
# 10. Financial Implications

- 10.1 The LBH Chief Financial Officer has been sent a copy of this report.
- 10.2 The temporary ice rink is expected to break even at the conclusion of the project i.e. 15<sup>th</sup> November 2010. Any costs associated with the provision of the temporary ice rink will be managed through the revenue generated during the ice rink operation.

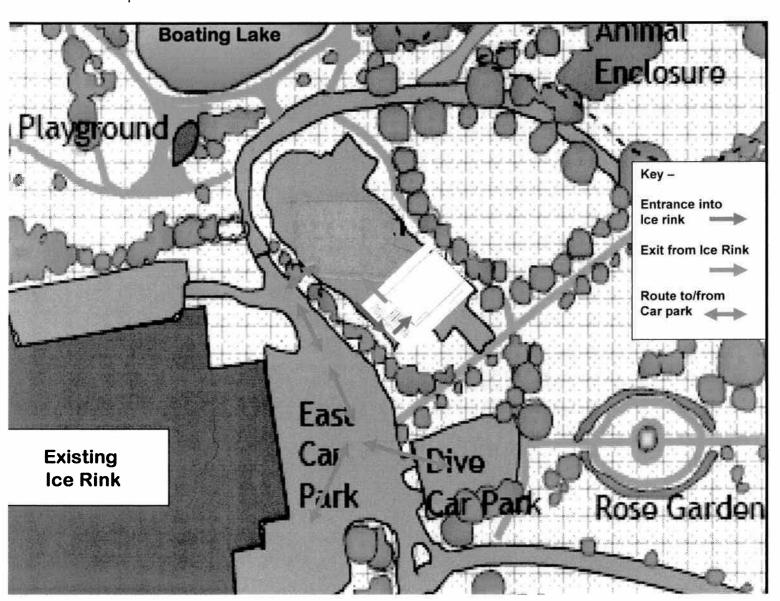
# 11. Use of Appendices/TableSAPBotGgraphs

- 11.1 A copy of the location within the park.
- 11.2 A plan of how the temporary ice rink will be operated on the Pavilion site
- 11.3 A copy of the layout
- 11.4 Photo's of a similar scheme that was held in the Isle of Man
- 11.5 Photo's of the Pavilion site
- 11.6 A link to the recent temporary ice rink facility provided in the Isle of Man is attached

Appendices 11.1 - Copy of the location within the park



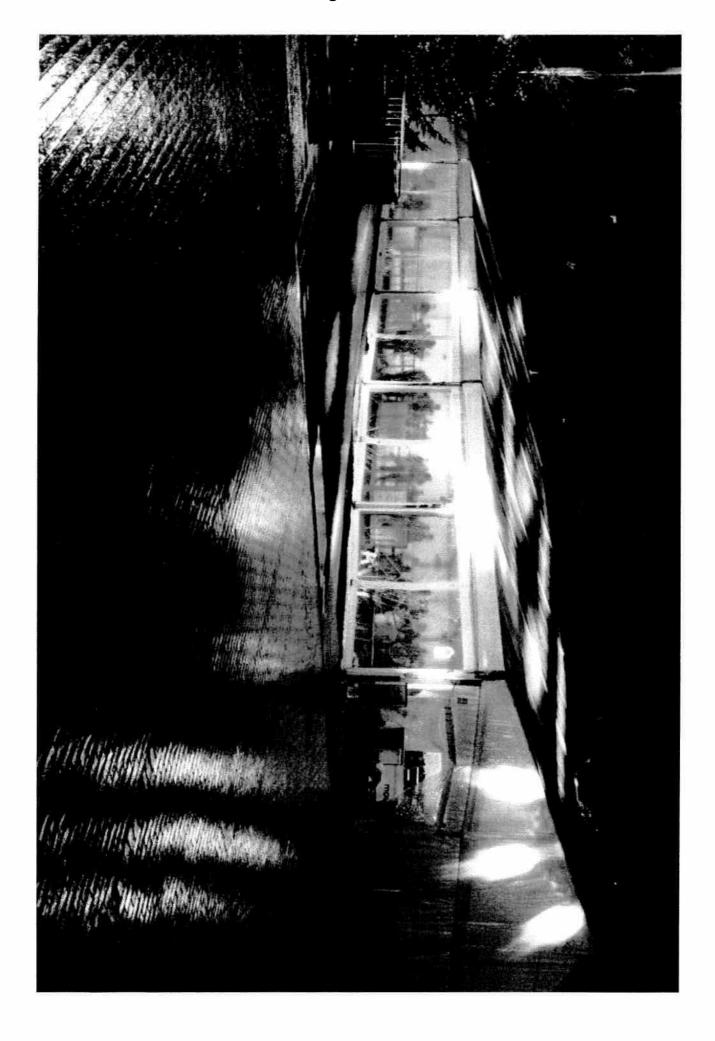
Appendices 11.2 - plan of how the temporary ice rink will be operated on the Pavilion site



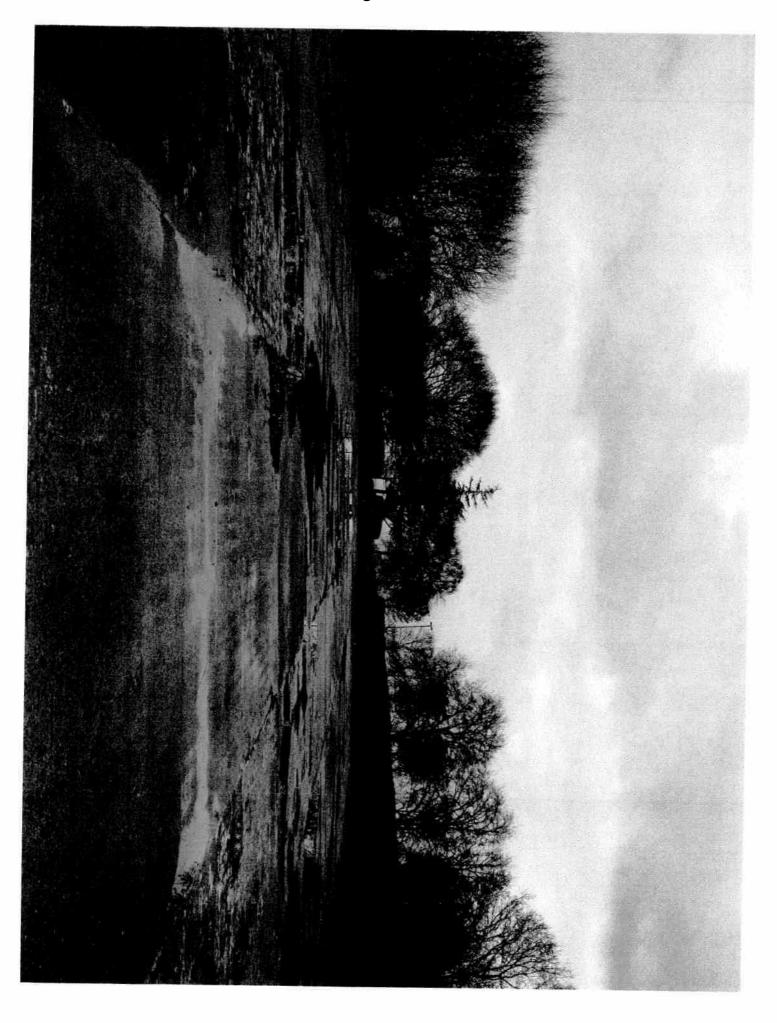
# Appendices 11.3 - copy of the layout

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Appendices 11.4 - Photo's of a similar scheme that was held in the Isle of Man



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Appendices 11.5 - Photo's of the Pavilion site



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Appendices 11.6 – web link to the recent temporary ice rink facility provided in the Isle of Man

http://www.youtube.com/watch?v=1LnUFb8RtRY